



Brussels, 31.8.2022
C(2022) 6022 final

COMMISSION IMPLEMENTING DECISION

of 31.8.2022

**approving the 2023-2027 CAP Strategic Plan of Finland for Union support financed by
the European Agricultural Guarantee Fund and the European Agricultural Fund for
Rural Development**

CCI: 2023FI06AFSP001

(Only the Finnish and Swedish texts are authentic)

COMMISSION IMPLEMENTING DECISION

of 31.8.2022

approving the 2023-2027 CAP Strategic Plan of Finland for Union support financed by the European Agricultural Guarantee Fund and the European Agricultural Fund for Rural Development

CCI: 2023FI06AFSP001

(Only the Finnish and Swedish texts are authentic)

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/2115 of the European Parliament and of the Council of 2 December 2021, establishing rules on support for strategic plans to be drawn up by Member States under the common agricultural policy (CAP Strategic Plans), and financed by the European Agricultural Guarantee Fund (EAGF), and by the European Agricultural Fund for Rural Development (EAFRD), and repealing Regulations (EU) No 1305/2013, and (EU) No 1307/2013¹, and in particular Article 118(6) thereof,

Whereas:

- (1) On 22 December 2021, Finland submitted to the Commission a proposal for its strategic plan under the common agricultural policy for Union support to be financed by the European Agricultural Guarantee Fund (EAGF) and the European Agricultural Fund for Rural Development (EAFRD) for the period from 1 January 2023 to 31 December 2027 ('2023-2027 CAP Strategic Plan').
- (2) In accordance with Article 118(2) of Regulation (EU) 2021/2115, the Commission has assessed the proposed 2023-2027 CAP Strategic Plan of Finland and made observations, including on upscaling the production of sustainable biomethane, as provided for in paragraph 3, first subparagraph, of that Article on 31 March 2022². In accordance with paragraph 3, second subparagraph, of that Article, Finland provided to the Commission the additional information to follow up the Commission's observations and submitted a revised version of its 2023-2027 CAP Strategic Plan on 20 July 2022.
- (3) The revised 2023-2027 CAP Strategic Plan has been prepared in accordance with the requirements on the content of the 2023-2027 CAP Strategic Plans laid down in Articles 107 to 115 of Regulation (EU) 2021/2115 and in Annex I to Commission Implementing Regulation (EU) 2021/2289³. It has been drawn up by Finland with the

¹ OJ L 435, 6.12.2021, p. 1.

² The observations of the Commission were sent to the Member State on 31 March 2022. The observations have been published on https://ec.europa.eu/info/food-farming-fisheries/key-policies/common-agricultural-policy/cap-strategic-plans/observation-letters_en.

³ Commission Implementing Regulation (EU) 2021/2289 of 21 December 2021 laying down rules for the application of Regulation (EU) 2021/2115 of the European Parliament and of the Council on the

involvement of the partners referred to in Article 106(3) of Regulation (EU) 2021/2115, and in cooperation with the Commission.

- (4) The revised 2023-2027 CAP Strategic Plan proposed by Finland complies with the requirements laid down in Article 118(4) of Regulation (EU) 2021/2115.
- (5) According to Article 29(1) of Regulation (EU) 2021/2116 of the European Parliament and of the Council⁴, this Decision constitutes a financing decision within the meaning of Article 110(1) of Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council⁵ in respect to the EAFRD. The elements required for the financing decision are contained in the 2023-2027 CAP Strategic Plan, except the budget line, which is specified in this Decision. For reasons of transparency, the total EAFRD contribution for each type of intervention, the EAFRD contribution per year and the maximum EAFRD contribution, which are constituted by the adjusted allocations after the transfers set out in the 2023-2027 CAP Strategic Plan in accordance with Article 103 of Regulation (EU) 2021/2115, are taken into account in the overview table of the 2023-2027 CAP Strategic Plan provided for in Article 112(2) of that Regulation: the overview table should also be included in the Annexes to this Decision. The additional national financing for interventions in rural development in accordance with Article 146 of Regulation (EU) 2021/2115, should also be included in the Annexes to this Decision.
- (6) For reasons of transparency and clarity, this Decision should also summarise all elements, other than the adjusted allocations for EAFRD, which are specified in the overview table laid out in Article 112(2) of Regulation (EU) 2021/2115, including the adjusted allocations for direct payments after the transfers, indicated in the 2023-2027 CAP Strategic Plan in accordance with Articles 17(5), 88(5) and (6) and 103 of that Regulation, which constitute the maximum financial allocations for direct payments.
- (7) According to Articles 92(2), 93(3), 95(3), 95(4), 95(5), 97(10), 97(11) and 98(2) of Regulation (EU) 2021/2115, the respective financial ceilings for LEADER, interventions addressing environmental and climate-related specific objectives, young farmers, eco-schemes and for redistributive income support should be approved by the Commission in accordance with Article 118 of that Regulation as a financial ceiling established in Union law. Therefore, those reverse financial ceilings should be specified in this Decision.
- (8) This Decision should not cover information on the control systems and penalties set up by Finland, and the information included in Annexes I to IV of the 2023-2027 CAP Strategic Plan. It should also not cover State aid within the meaning of Articles 107, 108 and 109 of the Treaty on the Functioning of the European Union ('TFEU') falling outside the scope of Article 42 TFEU, which has not been approved by the Commission according to the relevant State aid procedures,

presentation of the content of the CAP Strategic Plans and on the electronic system for the secure exchange of information (OJ L 458, 22.12.2021, p. 463).

⁴ Regulation (EU) 2021/2116 of the European Parliament and of the Council of 2 December 2021 on the financing, management and monitoring of the common agricultural policy and repealing Regulation (EU) No 1306/2013 (OJ L 435, 6.12.2021, p. 187).

⁵ Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union, amending Regulations (EU) No 1296/2013, (EU) No 1301/2013, (EU) No 1303/2013, (EU) No 1304/2013, (EU) No 1309/2013, (EU) No 1316/2013, (EU) No 223/2014, (EU) No 283/2014, and Decision No 541/2014/EU and repealing Regulation (EU, Euratom) No 966/2012 (OJ L 193, 30.7.2018, p. 1).

HAS ADOPTED THIS DECISION:

Article 1

The final version of the 2023-2027 CAP Strategic Plan of Finland, submitted to the Commission on 20 July 2022 by means of the electronic system for the secure exchange of information called 'SFC2021' in accordance with Article 3(1) of Implementing Regulation (EU) 2021/2289, is approved.

The approval of the 2023-2027 CAP Strategic Plan shall not cover the information referred to in Article 113 point (c) of Regulation (EU) 2021/2115 and in Annexes I to IV of the 2023-2027 CAP Strategic Plan, nor State aid within the meaning of Articles 107, 108 and 109 TFEU falling outside the scope of Article 42 TFEU.

Article 2

The overview table of allocations, including the adjusted allocations, as referred to in Article 112(2) of Regulation (EU) 2021/2115 and set out in the 2023-2027 CAP Strategic Plan, is set out in Annex I to this Decision.

The total EAFRD contribution for each EAFRD type of intervention is set out in Annex II to this Decision.

The financial ceilings calculated in accordance with Articles 92(2), 93(3), 95(3), 95(4), 95(5), 97(10), 97(11) and 98(2) respectively are specified in Annex III to this Decision.

A table of the additional national financing, as referred to in Article 146 of Regulation (EU) 2021/2115, is set out in Annex IV to this Decision.

Article 3

The maximum EAFRD contribution shall be financed from the appropriations entered in the budget line 08 03 01 01 (Rural development types of interventions under the CAP Strategic Plans).

Article 4

This Decision is addressed to the Republic of Finland.

Done at Brussels, 31.8.2022

For the Commission
Janusz WOJCIECHOWSKI
Member of the Commission

Annex I

CAP Strategic Plan: overview table

	Financial Year	2023	2024	2025	2026	2027	2028	Total
	(Direct Payments (CY N=FY N+1)) under Regulation (EU) 2021/2115	2022	2023	2024	2025	2026	2027	
1	Initial Direct Payments allocations (initial Annex V)	N/A	519 350 246.00	521 168 786.00	522 987 325.00	524 805 865.00	524 805 865.00	2 613 118 087.00
2	Cotton (Annex VIII)	N/A						
3	Initial Direct Payments allocations excluding cotton (Initial annex IX)	N/A	519 350 246.00	521 168 786.00	522 987 325.00	524 805 865.00	524 805 865.00	2 613 118 087.00
4	Coupled income support (Article 96)	N/A	101 700 000.00	101 700 000.00	101 700 000.00	101 700 000.00	101 700 000.00	508 500 000.00
5	Transfer to EAFRD total amount (flexibility+reduction) - Resulting amount	N/A					N/A	
6	Total flexibility (Article 103(1) point (a)) - amount	N/A					N/A	
7	If above 25%: of which for the environmental and climate-related objectives (Article 103(2) point (a)) - amount	N/A					N/A	
8	If above 25%: of which for the installation of young farmers (Article 103(2) point (b)) - amount	N/A					N/A	
9	Total flexibility %	N/A					N/A	
10	Transfer to EAFRD of the estimated product of reduction, if applicable (Article 17(5))	N/A					N/A	
11	Transfer to types of interventions in other sectors (Article 88(6)) - amount	N/A						
12	Transfer to types of interventions in other sectors (Article 88(6)) - percentage	N/A						
13	Transferred from EAFRD: amount (Article 103(1) point (b))	N/A					N/A	
16	Adjusted Direct Payments allocation (Annex V)	N/A	519 350 246.00	521 168 786.00	522 987 325.00	524 805 865.00	524 805 865.00	2 613 118 087.00
17	Adjusted Direct Payments allocations excluding cotton before reduction transfer (Annex IX)	N/A	519 350 246.00	521 168 786.00	522 987 325.00	524 805 865.00	524 805 865.00	2 613 118 087.00

	EAGF sectorial under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
18	Wine (Annex VII)						N/A	
19	Apiculture (Annex X)	152 000.00	196 182.00	196 182.00	196 182.00	196 182.00	N/A	936 728.00
22	Types of interventions in other sectors (Article 42 point (f)) from Direct Payments	N/A						
	EAFRD under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
23	Initial EAFRD Member State's allocation (Annex XI)	354 549 956.00	354 549 956.00	354 549 956.00	354 549 956.00	354 549 956.00	N/A	1 772 749 780.00
24	Flexibility transfer to Direct Payments (Article 103(1) point (b) and (2) point (b)) - amount						N/A	
25	Percentage						N/A	
26	Transferred from Direct Payments (flexibility+reduction estimate) (Articles 17 and 103)	2 000.00					N/A	2 000.00
27	Allocated to EU Invest (Article 81)						N/A	
28	Allocated to LIFE (Article 99) - amount						N/A	
28a	Allocated to Erasmus+ (Article 99) - amount						N/A	
28b	Early retirement carry-over amounts (Article 155(2) point (a)) (Article 23 of Regulation (EC) No 1698/2005) - amount						N/A	
30	Adjusted EAFRD Member State's allocations (Annex XI)	354 551 956.00	354 549 956.00	354 549 956.00	354 549 956.00	354 549 956.00	N/A	1 772 751 780.00
	Financial Year, minimum spending requirements under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
31	Reserved for LEADER (Article 92(1)) (minimum 5%) - percentage	5.61	5.61	5.61	5.61	5.61	N/A	5.61
32	Reserved for LEADER - amount	19 891 800.00	19 891 800.00	19 891 800.00	19 891 800.00	19 891 800.00	N/A	99 459 000.00
33	Reserved for environmental and climate-related objectives under EAFRD (Article 93) (minimum 35%) - Outermost regions excluded - percentage	0.63	71.82	71.82	71.82	71.82	N/A	57.58
34	Reserved for environmental and climate-related objectives under EAFRD - amount	2 223 207.48	254 633 689.52	254 633 689.52	254 633 689.52	254 633 689.53	N/A	1 020 757 965.57
35	- Out of which for Article 70		189 448 988.06	189 448 988.06	189 448 988.06	189 448 988.06	N/A	757 795 952.24
36	- Out of which for Article 71 (50%)		48 178 314.33	48 178 314.33	48 178 314.33	48 178 314.34	N/A	192 713 257.33
37	- Out of which for Article 72						N/A	
38	- Out of which for Article 73 linked to specific objectives in Article 6(1) points (d), (e) and (f) and, as regards animal welfare, in Article 6(1), point (i)	2 223 207.48	17 006 387.13	17 006 387.13	17 006 387.13	17 006 387.13	N/A	70 248 756.00
38a	- Out of which for Article 74 linked to specific objectives in Article 6(1) points (d), (e) and (f)						N/A	
39	Difference as compared to minimum amount	N/A	N/A	N/A	N/A	N/A	N/A	400 294 842.57
39a	To be reserved for young farmers (Annex XII) - (Article 95) (if only Direct Payments: annual amounts to be respected)	N/A	15 580 507.00	15 635 064.00	15 689 620.00	15 744 176.00	15 744 176.00	78 393 543.00
39b	Reserved for young farmers	735 300.00	16 389 500.00	19 498 400.00	19 498 400.00	19 498 400.00	13 100 000.00	88 720 000.00
40	Reserved for young farmers - needed to reach minimum requirements		15 580 507.00	15 635 064.00	15 689 620.00	18 388 352.00	13 100 000.00	78 393 543.00
41	- through Complementary income support for young farmers (under Direct Payments)	N/A	13 100 000.00	13 100 000.00	13 100 000.00	13 100 000.00	13 100 000.00	65 500 000.00

42	"of which needed to reach minimum requirement" - basis for reverse ceiling	N/A	13 100 000.00	13 100 000.00	13 100 000.00	13 100 000.00	13 100 000.00	65 500 000.00
43	- through investments by young farmers (weighted at 50%) (under Rural Development)						N/A	
44	"of which needed to reach minimum requirement" - basis for reverse ceiling						N/A	
45	- setting up of young farmers (under Rural Development)	735 300.00	3 289 500.00	6 398 400.00	6 398 400.00	6 398 400.00	N/A	23 220 000.00
46	"of which needed to reach minimum requirement" - basis for reverse ceiling		2 480 507.00	2 535 064.00	2 589 620.00	5 288 352.00	N/A	12 893 543.00
47	Minimum amount to be reserved for eco-schemes (Article 97)	N/A	129 837 561.50	130 292 196.50	130 746 831.25	131 201 466.25	131 201 466.25	653 279 521.75
48	Rebate (where relevant - optional for Member States)	N/A	43 837 562.00	44 292 197.00	44 746 832.00	45 201 467.00	45 201 467.00	223 279 525.00
49	Annual amounts reserved for eco-schemes under Direct Payments	N/A	86 000 000.00	86 000 000.00	86 000 000.00	86 000 000.00	86 000 000.00	430 000 000.00
51	Total amount for eco-schemes	N/A	129 837 562.00	130 292 197.00	130 746 832.00	131 201 467.00	131 201 467.00	653 279 525.00
53	Amount reserved for redistributive payment (Article 29) - minimum 10% annually applied on row 17, unless derogation applies	N/A	26 000 000.00	26 100 000.00	26 200 000.00	26 300 000.00	26 300 000.00	130 900 000.00

Annex II

Total EAFRD contribution for each type of intervention and for technical assistance

Article 32(6)(b) of Regulation (EU) 2021/2116: Total EAFRD contribution to each type of intervention under Regulation (EU) 2021/2115 for the entire period		
		in EUR
01	Environmental, climate-related and other management commitments (Article 70)	757 795 952.24
02	Natural or other area-specific constraints (Article 71)	385 426 514.65
03	Area-specific disadvantages resulting from certain mandatory requirements (Article 72)	0.00
04	Investments, including investments in irrigation (Articles 73 and 74)	352 104 768.99
05	Setting up of young farmers and new farmers and rural business start-up (Article 75)	24 080 000.00
06	Risk management tools (Article 76)	0.00
07	Cooperation (Article 77)	156 382 400.00
08	Knowledge exchange and dissemination of information (Article 78)	52 685 750.00

Article 94 of Regulation (EU) 2021/2115: Total EAFRD contribution for Technical assistance for the entire period			
		in EUR	% EAFRD
		44 276 394.12	2.4976082167577

Annex III

Reverse financial ceilings

Table 1	
Financial ceilings for the total EAFRD expenditure for rural development for the entire period of the CAP Strategic Plan under Regulation (EU) 2021/2115, other than:	
	in EUR
LEADER (Article 92(2))	1 684 114 191.00
Interventions addressing environmental and climate-related specific objectives (Article 93(3))	1 152 288 657.00
Interventions under Article 70, Article 72, Article 73 and Article 74 insofar these interventions address the specific objectives set out in Article 6(1), points (d), (e), (f) and as regards animal welfare, in Article 6(1) point (i) and insofar these interventions are taken into account for a reduction of the eco-schemes ringfencing requirement (Article 97(11)) ¹	1 017 646 721.00
Interventions for the setting up of young farmers (Article 95(4)) ²	1 759 858 237.00
Investments by young farmers (Article 75(2) point (a), Article 95(5) and Article 73(4), second subparagraph, point (a)(ii)) ²	N/A

Table 2					
Financial ceilings per calendar year, for the total expenditure for types of intervention in the form of Direct Payments under Regulation (EU) 2021/2115 other than:					
	in EUR				
	Calendar year 2023	Calendar year 2024	Calendar year 2025	Calendar year 2026	Calendar year 2027
Complementary income support for young farmers (Article 95(3)) ³	506 250 246.00	508 068 786.00	509 887 325.00	511 705 865.00	511 705 865.00
Schemes for the climate, environment and animal welfare (Article 97(10))	N/A	N/A	447 447 072.25	449 301 983.05	438 805 865.75
Complementary redistributive income support for sustainability (Article 98(2))	493 350 246.00	495 068 786.00	496 787 325.00	498 505 865.00	498 505 865.00

¹ This reverse ceiling is only established in case of application of a reduction to the eco-schemes ringfencing provided for under Article 97(3) of Regulation (EU) 2021/2115. Otherwise, the row is not applicable.

² This reverse ceiling is only established in case the relevant EAFRD interventions are used for the generational renewal minimum amount ringfencing provided for under Article 95 of Regulation (EU) 2021/2115. Otherwise, the row is not applicable.

³ This reverse ceiling is only established in case complementary income support for young farmers interventions are used for the generational renewal minimum amount ringfencing provided for under Article 95 of Regulation (EU) 2021/2115. Otherwise, the row is not applicable.

Annex IV

Additional national financing provided within the scope of the CAP Strategic Plan

Rural development interventions under Regulation (EU) 2021/2115	
Intervention in the CAP Strategic Plan for which financing is granted	Budget (in EUR)
AX LFA - Compensation payment	6 317 000.00
LHK - Compensatory allowances	852 000 000.00
Total per type of intervention in Article 71 of Regulation (EU) 2021/2115	858 317 000.00
INV maatalous 01 - Investments in the development of farm competitiveness and farm modernisation	65 000 000.00
INV maatalous 02 - Energy investments in agricultural holdings	28 000 000.00
INV yrittäjä 01 - Investments in renewable energy and biofuels	10 000 000.00
Total per type of intervention in Articles 73-74 of Regulation (EU) 2021/2115	103 000 000.00
Perustamistuki - Business start-up support for young farmers	60 000 000.00
Total per type of intervention in Article 75 of Regulation (EU) 2021/2115	60 000 000.00
Overall total	1 021 317 000.00

National financial assistance in the fruits and vegetables sector under Regulation (EU) 2021/2115					
	Calendar year 2023	Calendar year 2024	Calendar year 2025	Calendar year 2026	Calendar year 2027
Estimated amount of national financial assistance (in EUR) (Article 53)	0.00	0.00	0.00	0.00	0.00