



Brussels, 31.8.2022
C(2022) 6012 final

COMMISSION IMPLEMENTING DECISION

of 31.8.2022

**approving the 2023-2027 CAP Strategic Plan of France for Union support financed by
the European Agricultural Guarantee Fund and the European Agricultural Fund for
Rural Development**

CCI: 2023FR06AFSP001

(Only the French text is authentic)

COMMISSION IMPLEMENTING DECISION

of 31.8.2022

approving the 2023-2027 CAP Strategic Plan of France for Union support financed by the European Agricultural Guarantee Fund and the European Agricultural Fund for Rural Development

CCI: 2023FR06AFSP001

(Only the French text is authentic)

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/2115 of the European Parliament and of the Council of 2 December 2021 establishing rules on support for strategic plans to be drawn up by Member States under the common agricultural policy (CAP Strategic Plans) and financed by the European Agricultural Guarantee Fund (EAGF) and by the European Agricultural Fund for Rural Development (EAFRD) and repealing Regulations (EU) No 1305/2013 and (EU) No 1307/2013¹, and in particular Article 118(6) thereof,

Whereas:

- (1) On 22 December 2021, France submitted to the Commission a proposal for its strategic plan under the common agricultural policy for Union support to be financed by the European Agricultural Guarantee Fund (EAGF) and the European Agricultural Fund for Rural Development (EAFRD) for the period from 1 January 2023 to 31 December 2027 ('2023-2027 CAP Strategic Plan').
- (2) In accordance with Article 118(2) of Regulation (EU) 2021/2115, the Commission has assessed the proposed 2023-2027 CAP Strategic Plan of France and made observations, including on upscaling the production of sustainable biomethane, as provided for in paragraph 3, first subparagraph, of that Article on 31 March 2022². In accordance with paragraph 3, second subparagraph, of that Article, France provided to the Commission the additional information necessary to follow up the Commission's observations and submitted a revised version of its 2023-2027 CAP Strategic Plan on 4 August 2022.
- (3) The revised 2023-2027 CAP Strategic Plan has been prepared in accordance with the requirements on the content of the 2023-2027 CAP Strategic Plans laid down in Articles 107 to 115 of Regulation (EU) 2021/2115 and in Annex I to Commission Implementing Regulation (EU) 2021/2289³. It has been drawn up by France with the

¹ OJ L 435, 6.12.2021, p. 1.

² The observations of the Commission were sent to the Member State on 31 March 2022. The observations have been published on https://ec.europa.eu/info/food-farming-fisheries/key-policies/common-agricultural-policy/cap-strategic-plans/observation-letters_en.

³ Commission Implementing Regulation (EU) 2021/2289 of 21 December 2021 laying down rules for the application of Regulation (EU) 2021/2115 of the European Parliament and of the Council on the

involvement of the partners referred to in Article 106(3) of Regulation (EU) 2021/2115, and in cooperation with the Commission.

- (4) The revised 2023-2027 CAP Strategic Plan proposed by France complies with the requirements laid down in Article 118(4) of Regulation (EU) 2021/2115.
- (5) According to Article 29(1) of Regulation (EU) 2021/2116 of the European Parliament and of the Council⁴, this Decision constitutes a financing decision within the meaning of Article 110(1) of Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council⁵ with respect to the EAFRD. The elements required for the financing decision are contained in the 2023-2027 CAP Strategic Plan, except for the budget line, which is specified in this Decision. For reasons of transparency, the total EAFRD contribution for each type of intervention, the EAFRD contribution per year and the maximum EAFRD contribution, which are constituted by the adjusted allocations after the transfers set out in the 2023-2027 CAP Strategic Plan in accordance with Article 103 of Regulation (EU) 2021/2115, are taken into account in the overview table of the 2023-2027 CAP Strategic Plan provided for in Article 112(2) of that Regulation: the overview table should also be included in the Annexes to this Decision. The additional national financing for interventions in rural development in accordance with Article 146 of Regulation (EU) 2021/2115, should also be included in the Annexes to this Decision.
- (6) For reasons of transparency and clarity, this Decision should also summarise all elements, other than the adjusted allocations for EAFRD, which are specified in the overview table laid out in Article 112(2) of Regulation (EU) 2021/2115, including the adjusted allocations for direct payments after the transfers, indicated in the 2023-2027 CAP Strategic Plan in accordance with Articles 17(5), 88(5) and (6) and 103 of that Regulation, which constitute the maximum financial allocations for direct payments.
- (7) According to Articles 92(2), 93(3), 95(3), 95(4), 95(5), 97(10), 97(11) and 98(2) of Regulation (EU) 2021/2115, the respective financial ceilings for LEADER, interventions addressing environmental and climate-related specific objectives, young farmers, eco-schemes and for redistributive income support should be approved by the Commission in accordance with Article 118 of that Regulation as a financial ceiling established in Union law. Therefore, those reverse financial ceilings should be specified in this Decision.
- (8) This Decision should not cover information on the control systems and penalties set up by France, or the information included in Annexes I to IV of the 2023-2027 CAP Strategic Plan. It should also not cover State aid within the meaning of Articles 107, 108 and 109 of the Treaty on the Functioning of the European Union ('TFEU') falling outside the scope of Article 42 TFEU, which has not been approved by the Commission according to the relevant State aid procedures,

presentation of the content of the CAP Strategic Plans and on the electronic system for the secure exchange of information (OJ L 458, 22.12.2021, p. 463).

⁴ Regulation (EU) 2021/2116 of the European Parliament and of the Council of 2 December 2021 on the financing, management and monitoring of the common agricultural policy and repealing Regulation (EU) No 1306/2013 (OJ L 435, 6.12.2021, p. 187).

⁵ Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union, amending Regulations (EU) No 1296/2013, (EU) No 1301/2013, (EU) No 1303/2013, (EU) No 1304/2013, (EU) No 1309/2013, (EU) No 1316/2013, (EU) No 223/2014, (EU) No 283/2014, and Decision No 541/2014/EU and repealing Regulation (EU, Euratom) No 966/2012 (OJ L 193, 30.7.2018, p. 1).

HAS ADOPTED THIS DECISION:

Article 1

The final version of the 2023-2027 CAP Strategic Plan of France, submitted to the Commission on 4 August 2022 by means of the electronic system for the secure exchange of information called 'SFC2021' in accordance with Article 3(1) of Implementing Regulation (EU) 2021/2289, is approved.

The approval of the 2023-2027 CAP Strategic Plan shall not cover the information referred to in Article 113 point (c) of Regulation (EU) 2021/2115 and in Annexes I to IV of the 2023-2027 CAP Strategic Plan, nor State aid within the meaning of Articles 107, 108 and 109 TFEU falling outside the scope of Article 42 TFEU.

Article 2

The overview table of allocations, including the adjusted allocations, as referred to in Article 112(2) of Regulation (EU) 2021/2115 and set out in the 2023-2027 CAP Strategic Plan, is set out in Annex I to this Decision.

The total EAFRD contribution for each EAFRD type of intervention is set out in Annex II to this Decision.

The financial ceilings calculated in accordance with Articles 92(2), 93(3), 95(3), 95(4), 95(5), 97(10), 97(11) and 98(2) respectively are specified in Annex III to this Decision.

A table of the additional national financing, as referred to in Article 146 of Regulation (EU) 2021/2115, is set out in Annex IV to this Decision.

Article 3

The maximum EAFRD contribution shall be financed from the appropriations entered in the budget line 08 03 01 01 (Rural development types of interventions under the CAP Strategic Plans).

Article 4

This decision is addressed to the French Republic.

Done at Brussels, 31.8.2022

For the Commission
Janusz WOJCIECHOWSKI
Member of the Commission

Annex I

CAP Strategic Plan: overview table

Financial Year	2023	2024	2025	2026	2027	2028	Total
(Direct payments (CY N=FY N+1) under Regulation (EU) 2021/2115)	2022	2023	2024	2025	2026	2027	
1 Initial direct payments allocations (initial Annex V)	N/A	7 285 000 537.00	7 285 000 537.00	7 285 000 537.00	7 285 000 537.00	7 285 000 537.00	36 425 002 685.00
2 Cotton (Annex VIII)	N/A						
3 Initial direct payments allocations excluding cotton (initial Annex IX)	N/A	7 285 000 537.00	7 285 000 537.00	7 285 000 537.00	7 285 000 537.00	7 285 000 537.00	36 425 002 685.00
4 Coupled income support (Article 96)	N/A	1 010 466 005.55	1 010 466 005.55	1 010 466 005.55	1 010 466 005.55	1 092 750 080.55	5 134 614 102.75
5 Transfer to EAFRD total amount (flexibility+reduction) - Resulting amount	N/A	548 560 500.00	548 560 500.00	548 560 500.00	548 560 500.00	N/A	2 194 242 000.00
6 Total flexibility (Article 103(1)(a)) - amount	N/A	548 560 500.00	548 560 500.00	548 560 500.00	548 560 500.00	N/A	2 194 242 000.00
7 If above 25%: of which for environmental and climate-related objectives (Article 103(2)(a)) - amount	N/A					N/A	
8 If above 25%: of which for the installation of young farmers (Article 103(2)(b)) - amount	N/A					N/A	
9 Total flexibility in %	N/A	7.53	7.53	7.53	7.53	N/A	7.53
10 Transfer to EAFRD of the estimated product of reduction, if applicable (Article 17(5))	N/A					N/A	
11 Transfer to types of intervention in other sectors (Article 88(6)) - amount	N/A						
12 Transfer to types of intervention in other sectors (Article 88(6)) - percentage	N/A						
13 Transferred from EAFRD: amount (Article 103(1)(b))	N/A					N/A	
15 Adjusted direct payments allocations (Annex V)	N/A					N/A	
16 Adjusted direct payments allocations excluding cotton before reduction transfer (Annex IX)	N/A	6 736 440 037.00	6 736 440 037.00	6 736 440 037.00	6 736 440 037.00	7 285 000 537.00	34 230 760 685.00
17 Adjusted direct payments allocations excluding cotton before reduction transfer (Annex IX)	N/A	6 736 440 037.00	6 736 440 037.00	6 736 440 037.00	6 736 440 037.00	7 285 000 537.00	34 230 760 685.00

	EAGF sectoral under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
18	Wine (Annex VII)	20 770 000.00	185 363 000.00	206 429 000.00	221 707 000.00	269 628 000.00	N/A	903 897 000.00
19	Apiculture (Annex X)		5 919 062.00	6 419 062.00	6 419 062.00	6 419 062.00	N/A	25 176 248.00
21	Olive oil and table olives (Article 88(4)) (Greece, France and Italy only)	249 300.00	554 000.00	554 000.00	554 000.00	554 000.00	N/A	2 465 300.00
22	Types of intervention in other sectors (Article 42(f)) from direct payments	N/A						
	EAFRD under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
23	Initial EAFRD allocation to Member States (Annex XI)	1 459 440 070.00	1 459 440 070.00	1 459 440 070.00	1 459 440 070.00	1 459 440 070.00	N/A	7 297 200 350.00
24	Flexibility transfer to direct payments - amount (Article 103(1)(b) and (2)(b)) - amount						N/A	
25	Percentage						N/A	
26	Transferred from direct payments (flexibility+reduction estimate) (Articles 17 and 103)	547 745 000.00	548 560 500.00	548 560 500.00	548 560 500.00	548 560 500.00	N/A	2 741 987 000.00
27	Allocated to EU Invest - (Article 81)						N/A	
28	Allocated to LIFE - (Article 99) - amount						N/A	
28a	Allocated to Erasmus+ - (Article 99) - amount						N/A	
28b	Carry-over of amounts relating to early retirement (Article 155(2)(a); Article 23 of Regulation (EC) No 1698/2005) - amount						N/A	
29	Allocated to outermost regions (Portugal, Spain and France only)	138 122 148.48	138 122 148.49	138 122 148.49	138 122 148.49	138 122 148.49	N/A	690 610 742.44
29a	- Of which for Article 70	13 181 681.30	13 181 681.31	13 181 681.31	13 181 681.31	13 181 681.31	N/A	65 908 406.54
29b	- Of which for Article 71 (50%)	4 532 774.15	4 532 774.15	4 532 774.15	4 532 774.15	4 532 774.15	N/A	22 663 870.75
29c	- Of which for Article 72						N/A	
29d	- Of which for Article 73 linked to specific objectives in Article 6(1)(d), (e) and (f) and, as regards animal welfare, in Article 6(1)(i)	5 787 969.58	5 787 969.58	5 787 969.58	5 787 969.58	5 787 969.58	N/A	28 939 847.90
29e	- Of which for Article 74 linked to specific objectives in Article 6(1)(d), (e) and (f)						N/A	
30	Adjusted EAFRD allocations to Member States (Annex XI)	2 007 185 070.00	2 008 000 570.00	2 008 000 570.00	2 008 000 570.00	2 008 000 570.00	N/A	10 039 187 350.00
	Financial Year, minimum spending requirements under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
31	Reserved for LEADER (Article 92(1)) - minimum 5% - percentage	5.00	5.00	5.00	5.00	5.00	N/A	5.00
32	Reserved for LEADER - amount	100 417 941.24	100 417 941.24	100 417 941.24	100 417 941.24	100 417 941.24	N/A	502 089 706.20
33	Reserved for environmental and climate-related objectives under EAFRD (Article 93) (minimum 35%) - Outermost regions excluded - percentage	42.89	42.88	42.88	42.88	42.88	N/A	42.88
34	Reserved for environmental and climate-related objectives under EAFRD - amount	801 711 122.51	801 711 122.55	801 711 122.55	801 711 122.55	801 711 122.55	N/A	4 008 555 612.71
35	- Of which for Article 70	419 769 678.90	419 769 678.90	419 769 678.90	419 769 678.90	419 769 678.90	N/A	2 098 848 394.50
36	- Of which for Article 71 (50%)	353 870 418.38	353 870 418.40	353 870 418.40	353 870 418.40	353 870 418.40	N/A	1 769 352 091.98
37	- Of which for Article 72						N/A	
38	- Of which for Article 73 linked to specific objectives in Article 6(1)(d), (e) and (f) and, as regards animal welfare, in Article 6(1)(i)	28 071 025.23	28 071 025.25	28 071 025.25	28 071 025.25	28 071 025.25	N/A	140 355 126.23
38 a	- Of which for Article 74 linked to specific objectives in Article 6(1)(d),						N/A	

	(e) and (f)							
39	Difference as compared to minimum amount	N/A	N/A	N/A	N/A	N/A	N/A	736 553 800.06
39 a	To be reserved for young farmers (Annex XII) - (Article 95) (if direct payments only: annual amounts to be respected)	N/A	218 550 016.00	218 550 016.00	218 550 016.00	218 550 016.00	218 550 016.00	1 092 750 080.00
39b	Reserved for young farmers	102 272 095.46	218 550 016.17	218 550 016.17	218 550 016.17	218 550 016.17	125 746 642.17	1 102 218 802.31
40	Reserved for young farmers - needed to reach minimum requirements	102 272 095.46	218 550 016.00	218 550 016.00	218 550 016.00	218 550 016.00	116 277 920.54	1 092 750 080.00
41	- through complementary income support for young farmers (under direct payments)	N/A	116 277 920.71	116 277 920.71	116 277 920.71	116 277 920.71	125 746 642.17	590 858 325.01
42	“of which needed to reach minimum requirement” - basis for reverse ceiling	N/A	116 277 920.54	116 277 920.54	116 277 920.54	116 277 920.54	116 277 920.54	581 389 602.70
43	- through investments by young farmers (weighted at 50%) (under Rural Development)	2 808 324.97	2 808 324.97	2 808 324.97	2 808 324.97	2 808 324.97	N/A	14 041 624.85
44	“of which needed to reach minimum requirement” - basis for reverse ceiling	2 808 324.97	2 808 324.97	2 808 324.97	2 808 324.97	2 808 324.97	N/A	14 041 624.85
45	- setting up of young farmers (under Rural Development)	99 463 770.49	99 463 770.49	99 463 770.49	99 463 770.49	99 463 770.49	N/A	497 318 852.45
46	“of which needed to reach minimum requirement” - basis for reverse ceiling	99 463 770.49	99 463 770.49	99 463 770.49	99 463 770.49	99 463 770.49	N/A	497 318 852.45
47	Minimum amount to be reserved for eco-schemes (Article 97)	N/A	1 684 110 009.25	1 684 110 009.25	1 684 110 009.25	1 684 110 009.25	1 821 250 134.25	8 557 690 171.25
48	Rebate (where relevant - optional for the Member States)	N/A						
49	Annual amounts reserved for eco-schemes under direct payments	N/A	1 684 110 009.25	1 684 110 009.25	1 684 110 009.25	1 684 110 009.25	1 821 250 134.25	8 557 690 171.25
51	Total amount for eco-schemes	N/A	1 684 110 009.25	1 684 110 009.25	1 684 110 009.25	1 684 110 009.25	1 821 250 134.25	8 557 690 171.25
53	Amount reserved for redistributive payment (Article 29) - minimum 10% annually applied to row 17, unless derogation applies	N/A	673 644 003.70	673 644 003.70	673 644 003.70	673 644 003.70	728 500 053.70	3 423 076 068.50

Annex II

Total EAFRD contribution for each type of intervention and for technical assistance

Article 32(6)(b) of Regulation (EU) 2021/2116: Total EAFRD contribution to each type of intervention under Regulation (EU) 2021/2115 for the entire period		
		in EUR
01	Environmental, climate-related and other management commitments (Article 70)	2 164 756 801.04
02	Natural or other area-specific constraints (Article 71)	3 584 031 925.45
03	Area-specific disadvantages resulting from certain mandatory requirements (Article 72)	0.00
04	Investments, including investments in irrigation (Articles 73 and 74)	1 881 343 558.81
05	Setting up of young farmers and new farmers and rural business start-up (Article 75)	539 712 302.26
06	Risk management tools (Article 76)	940 999 999.62
07	Cooperation (Article 77)	679 912 829.94
08	Knowledge exchange and dissemination of information (Article 78)	99 534 929.28

Article 94 of Regulation (EU) 2021/2115: Total EAFRD contribution to technical assistance for the entire period			
		in EUR	% EAFRD
		148 895 003.60	1.48313801116581

Annex III

Reverse financial ceilings

Table 1	
Financial ceilings for total EAFRD expenditure for rural development for the entire period of the CAP Strategic Plan under Regulation (EU) 2021/2115, other than:	
	in EUR
LEADER (Article 92(2))	9 537 227 982.50
Interventions addressing environmental and climate-related specific objectives (Article 93(3))	6 767 185 537.35
Interventions under Article 70, Article 72, Article 73 and Article 74 insofar as these interventions address the specific objectives set out in Article 6(1)(d), (e), (f) and as regards animal welfare, in Article 6(1)(i) and insofar as these interventions are taken into account for a reduction of the eco-schemes ring-fencing requirement (Article 97(11)) ¹	N/A
Interventions for the setting up of young farmers (Article 95(4)) ²	9 541 868 497.55
Investments by young farmers (Article 75(2)(a), Article 95(5) and Article 73(4), second subparagraph, point (a)(ii)) ²	10 011 104 100.30

Table 2					
Financial ceilings per calendar year, for the total expenditure for types of intervention in the form of direct payments under Regulation (EU) 2021/2115, other than:					
	in EUR				
	2023 Calendar year	2024 Calendar year	2025 Calendar year	2026 Calendar year	2027 Calendar year
Complementary income support for young farmers (Article 95(3)) ³	6 620 162 116.46	6 620 162 116.46	6 620 162 116.46	6 620 162 116.46	7 168 722 616.46
Schemes for the climate, environment and animal welfare (Article 97(10))	N/A	N/A	5 187 058 828.49	5 187 058 828.49	5 463 750 402.75
Complementary redistributive income support for sustainability (Article 98(2))	6 062 796 033.30	6 062 796 033.30	6 062 796 033.30	6 062 796 033.30	6 556 500 483.30

¹ This reverse ceiling is only established in the event of the application of a reduction in amounts to be reserved for eco-schemes provided for under Article 97(3) of Regulation (EU) 2021/2115. In other cases the row is not applicable.

² This reverse ceiling is only established in the event that the relevant EAFRD interventions are used to reserve the minimum amount for generational renewal provided for under Article 95 of Regulation (EU) 2021/2115. In other cases the row is not applicable.

³ This reverse ceiling is only established in the event that complementary income support for interventions benefitting young farmers is used for the generational renewal minimum amount provided for under Article 95 of Regulation (EU) 2021/2115. In other cases the row is not applicable.

Annex IV

Additional national financing provided within the scope of the CAP Strategic Plan

Rural development interventions under Regulation (EU) 2021/2115	
Intervention in the CAP Strategic Plan for which financing is granted	Budget (in EUR)
70.27 - Agri-Environment-Climate Measures (AECM) lump sum: 'transition of practices'	6 140 650.00
70.02 - Support for conversion to organic farming ('CAB') - Payment of annual instalments on commitments entered into in accordance with RDPs	51 423 985.00
70.01 - Support for conversion to organic farming - mainland France	409 433 231.76
70.03 - Support for conversion to organic farming - CORSICA	1 367 887.93
70.30 - AECM - Protection of Endangered Breeds	215 125.00
Total per type of intervention in Article 70 of Regulation (EU) 2021/2115	468 580 879.69
73.05 - Improvement of basic services and infrastructure in rural areas	9 368 065.00
73.04 - Preservation and restoration of natural and forestry heritage, including Natura 2000 sites	7 420 012.00
73.07 - Support for agricultural water infrastructure in territories	43 211 047.00
73.01 - On-farm productive investments: supporting primary agricultural production and projects carried out by farmers or groups thereof	113 517 948.00
73.03 - Supporting off-farm companies	8 357 999.99
73.02 - Non-productive agricultural investments	12 086 250.00
73.17 - Subsidised investments for young farmers	816 650.00
Total per type of intervention in Articles 73-74 of Regulation (EU) 2021/2115	194 777 971.99
75.01 - Support for the setting-up of young farmers	53 354.00
75.04 - Balance of Support for setting up in agriculture (2014-2022 programming period)	3 248.00
75.05 - Support for the setting-up of new farmers	20 000.00
Total per type of intervention in Article 75 of Regulation (EU) 2021/2115	76 602.00
77.07 - Support for pilot projects and development of new products, practices, processes and techniques in France's outermost regions	100 000.00
77.05 - LEADER	131 920 985.28
77.06 - Other cooperation projects meeting the objectives of the CAP	245 000.00
Total per type of intervention in Article 77 of Regulation (EU) 2021/2115	132 265 985.28
78.01 - Access to training and advice; initiatives to disseminate and exchange knowledge and information	9 135 000.00
Total per type of intervention in Article 78 of Regulation (EU) 2021/2115	9 135 000.00
Grand total	804 836 438.96

National financial assistance in the fruit and vegetables sector under Regulation (EU) 2021/2115					
	2023 Calendar year	2024 Calendar year	2025 Calendar year	2026 Calendar year	2027 Calendar year
Estimated amount of national financial assistance (in EUR) (Article 53)	0	0	0	0	0