



Brussels, 31.8.2022
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COMMISSION IMPLEMENTING DECISION

of 31.8.2022

**approving the 2023-2027 CAP Strategic Plan of Portugal for Union support financed by
the European Agricultural Guarantee Fund and the European Agricultural Fund for
Rural Development**

CCI: 2023PT06AFSP001

(Only the Portuguese text is authentic)

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/2115 of the European Parliament and of the Council of 2 December 2021, establishing rules on support for strategic plans to be drawn up by Member States under the common agricultural policy (CAP Strategic Plans), and financed by the European Agricultural Guarantee Fund (EAGF), and by the European Agricultural Fund for Rural Development (EAFRD), and repealing Regulations (EU) No 1305/2013, and (EU) No 1307/2013¹, and in particular Article 118(6) thereof,

Whereas:

- (1) On 30 December 2021, Portugal submitted to the Commission a proposal for its strategic plan under the common agricultural policy for Union support to be financed by the European Agricultural Guarantee Fund (EAGF) and the European Agricultural Fund for Rural Development (EAFRD) for the period from 1 January 2023 to 31 December 2027 ('2023-2027 CAP Strategic Plan').
- (2) In accordance with Article 118(2) of Regulation (EU) 2021/2115, the Commission has assessed the proposed 2023-2027 CAP Strategic Plan of Portugal and made observations, including on upscaling the production of sustainable biomethane, as provided for in paragraph 3, first subparagraph, of that Article on 31 March 2022². In accordance with paragraph 3, second subparagraph, of that Article, Portugal provided to the Commission the additional information necessary to follow up the Commission's observations and submitted a revised version of its 2023-2027 CAP Strategic Plan on 5 August 2022.
- (3) The revised 2023-2027 CAP Strategic Plan has been prepared in accordance with the requirements on the content of the 2023-2027 CAP Strategic Plans laid down in Articles 107 to 115 of Regulation (EU) 2021/2115 and in Annex I to Commission Implementing Regulation (EU) 2021/2289³. It has been drawn up by Portugal with the

¹ OJ L 435, 6.12.2021, p. 1.

² The observations of the Commission were sent to the Member State on 31 March 2022. The observations have been published on https://ec.europa.eu/info/food-farming-fisheries/key-policies/common-agricultural-policy/cap-strategic-plans/observation-letters_en.

³ Commission Implementing Regulation (EU) 2021/2289 of 21 December 2021 laying down rules for the application of Regulation (EU) 2021/2115 of the European Parliament and of the Council on the

involvement of the partners referred to in Article 106(3) of Regulation (EU) 2021/2115, and in cooperation with the Commission.

- (4) The revised 2023-2027 CAP Strategic Plan proposed by Portugal complies with the requirements laid down in Article 118(4) of Regulation (EU) 2021/2115.
- (5) According to Article 29(1) of Regulation (EU) 2021/2116 of the European Parliament and of the Council⁴, this Decision constitutes a financing decision within the meaning of Article 110(1) of Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council⁵ in respect to the EAFRD. The elements required for the financing decision are contained in the 2023-2027 CAP Strategic Plan, except the budget line, which is specified in this Decision. For reasons of transparency, the total EAFRD contribution for each type of intervention, the EAFRD contribution per year and the maximum EAFRD contribution, which are constituted by the adjusted allocations after the transfers set out in the 2023-2027 CAP Strategic Plan in accordance with Article 103 of Regulation (EU) 2021/2115, are taken into account in the overview table of the 2023-2027 CAP Strategic Plan provided for in Article 112(2) of that Regulation: the overview table should also be included in the Annexes to this Decision. The additional national financing for interventions in rural development in accordance with Article 146 of Regulation (EU) 2021/2115, should also be included in the Annexes to this Decision.
- (6) For reasons of transparency and clarity, this Decision should also summarise all elements, other than the adjusted allocations for EAFRD, which are specified in the overview table laid out in Article 112(2) of Regulation (EU) 2021/2115, including the adjusted allocations for direct payments after the transfers, indicated in the 2023-2027 CAP Strategic Plan in accordance with Articles 17(5), 88(5) and (6) and 103 of that Regulation, which constitute the maximum financial allocations for direct payments.
- (7) According to Articles 92(2), 93(3), 95(3), 95(4), 95(5), 97(10), 97(11) and 98(2) of Regulation (EU) 2021/2115, the respective financial ceilings for LEADER, interventions addressing environmental and climate-related specific objectives, young farmers, eco-schemes and for redistributive income support should be approved by the Commission in accordance with Article 118 of that Regulation as a financial ceiling established in Union law. Therefore, those reverse financial ceilings should be specified in this Decision.
- (8) This Decision should not cover information on the control systems and penalties set up by Portugal, and the information included in Annexes I to IV of the 2023-2027 CAP Strategic Plan. It should also not cover State aid within the meaning of Articles 107, 108 and 109 of the Treaty on the Functioning of the European Union ('TFEU') falling outside the scope of Article 42 TFEU, which has not been approved by the Commission according to the relevant State aid procedures,

presentation of the content of the CAP Strategic Plans and on the electronic system for the secure exchange of information (OJ L 458, 22.12.2021, p. 463).

⁴ Regulation (EU) 2021/2116 of the European Parliament and of the Council of 2 December 2021 on the financing, management and monitoring of the common agricultural policy and repealing Regulation (EU) No 1306/2013 (OJ L 435, 6.12.2021, p. 187).

⁵ Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union, amending Regulations (EU) No 1296/2013, (EU) No 1301/2013, (EU) No 1303/2013, (EU) No 1304/2013, (EU) No 1309/2013, (EU) No 1316/2013, (EU) No 223/2014, (EU) No 283/2014, and Decision No 541/2014/EU and repealing Regulation (EU, Euratom) No 966/2012 (OJ L 193, 30.7.2018, p. 1).

HAS ADOPTED THIS DECISION:

Article 1

The final version of the 2023-2027 CAP Strategic Plan of Portugal, submitted to the Commission on 5 August 2022 by means of the electronic system for the secure exchange of information called 'SFC2021' in accordance with Article 3(1) of Implementing Regulation (EU) 2021/2289, is approved.

The approval of the 2023-2027 CAP Strategic Plan shall not cover the information referred to in Article 113 point (c) of Regulation (EU) 2021/2115 and in Annexes I to IV of the 2023-2027 CAP Strategic Plan, nor State aid within the meaning of Articles 107, 108 and 109 TFEU falling outside the scope of Article 42 TFEU.

Article 2

The overview table of allocations, including the adjusted allocations, as referred to in Article 112(2) of Regulation (EU) 2021/2115 and set out in the 2023-2027 CAP Strategic Plan, is set out in Annex I to this Decision.

The total EAFRD contribution for each EAFRD type of intervention is set out in Annex II to this Decision.

The financial ceilings calculated in accordance with Articles 92(2), 93(3), 95(3), 95(4), 95(5), 97(10), 97(11) and 98(2) respectively are specified in Annex III to this Decision.

A table of the additional national financing, as referred to in Article 146 of Regulation (EU) 2021/2115, is set out in Annex IV to this Decision.

Article 3

The maximum EAFRD contribution shall be financed from the appropriations entered in the budget line 08 03 01 01 (Rural development types of interventions under the CAP Strategic Plans).

Article 4

This Decision is addressed to the Portuguese Republic.

Done at Brussels, 31.8.2022

For the Commission
Janusz WOJCIECHOWSKI
Member of the Commission

Annex I

CAP Strategic Plan: overview table

	Financial Year	2023	2024	2025	2026	2027	2028	Total
	(Direct Payments (CY N=FY N+1)) under Regulation (EU) 2021/2115	2022	2023	2024	2025	2026	2027	
1	Initial Direct Payments allocations (initial Annex V)	N/A	613 619 128.00	622 403 166.00	631 187 204.00	639 971 242.00	639 971 242.00	3 147 151 982.00
2	Cotton (Annex VIII)	N/A	177 589.00	177 589.00	177 589.00	177 589.00	177 589.00	887 945.00
3	Initial Direct Payments allocations excluding cotton (Initial annex IX)	N/A	613 441 539.00	622 225 577.00	631 009 615.00	639 793 653.00	639 793 653.00	3 146 264 037.00
4	Coupled income support (Article 96)	N/A	138 941 800.00	140 691 800.00	141 491 800.00	142 191 800.00	127 280 142.00	690 597 342.00
5	Transfer to EAFRD total amount (flexibility+reduction) - Resulting amount	N/A					N/A	
6	Total flexibility (Article 103(1) point (a)) - amount	N/A					N/A	
7	If above 25%: of which for the environmental and climate-related objectives (Article 103(2) point (a)) - amount	N/A					N/A	
8	If above 25%: of which for the installation of young farmers (Article 103(2) point (b)) - amount	N/A					N/A	
9	Total flexibility %	N/A					N/A	
10	Transfer to EAFRD of the estimated product of reduction, if applicable (Article 17(5))	N/A					N/A	
11	Transfer to types of interventions in other sectors (Article 88(6)) - amount	N/A						
12	Transfer to types of interventions in other sectors (Article 88(6)) - percentage	N/A						
13	Transferred from EAFRD: amount (Article 103(1) point (b))	N/A	85 000 000.00	85 000 000.00	85 000 000.00	85 000 000.00	N/A	340 000 000.00
16	Adjusted Direct Payments allocation (Annex V)	N/A	698 619 128.00	707 403 166.00	716 187 204.00	724 971 242.00	639 971 242.00	3 487 151 982.00
17	Adjusted Direct Payments allocations excluding cotton before reduction transfer (Annex IX)	N/A	698 441 539.00	707 225 577.00	716 009 615.00	724 793 653.00	639 793 653.00	3 486 264 037.00

	EAGF sectorial under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
18	Wine (Annex VII)		62 670 000.00	62 670 000.00	62 670 000.00	62 670 000.00	N/A	250 680 000.00
19	Apiculture (Annex X)	2 042 500.00	2 204 000.00	2 204 000.00	2 204 000.00	2 204 000.00	N/A	10 858 500.00
22	Types of interventions in other sectors (Article 42 point (f)) from Direct Payments	N/A						
	EAFRD under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
23	Initial EAFRD Member State's allocation (Annex XI)	540 550 620.00	540 550 620.00	540 550 620.00	540 550 620.00	540 550 620.00	N/A	2 702 753 100.00
24	Flexibility transfer to Direct Payments (Article 103(1) point (b) and (2) point (b)) - amount	85 000 000.00	85 000 000.00	85 000 000.00	85 000 000.00	85 000 000.00	N/A	425 000 000.00
25	Percentage	15.72	15.72	15.72	15.72	15.72	N/A	15.72
26	Transferred from Direct Payments (flexibility+reduction estimate) (Articles 17 and 103)	80 000.00					N/A	80 000.00
27	Allocated to EU Invest (Article 81)						N/A	
28	Allocated to LIFE (Article 99) - amount						N/A	
28a	Allocated to Erasmus+ (Article 99) - amount						N/A	
28b	Early retirement carry-over amounts (Article 155(2) point (a)) (Article 23 of Regulation (EC) No 1698/2005) - amount						N/A	
29	Allocated to outermost regions (only Portugal, Spain, France)	63 240 467.62	63 240 467.62	63 240 467.62	63 240 467.62	63 240 467.62	N/A	316 202 338.10
29a	- Out of which for Article 70	11 160 574.47	11 160 574.49	11 160 574.49	11 160 574.49	11 160 574.49	N/A	55 802 872.43
29b	- Out of which for Article 71 (50%)	7 399 564.46	7 399 564.46	7 399 564.46	7 399 564.46	7 399 564.46	N/A	36 997 822.30
29c	- Out of which for Article 72	511 878.50	511 878.50	511 878.50	511 878.50	511 878.50	N/A	2 559 392.50
29d	- Out of which for Article 73 linked to specific objectives in Article 6(1) points (d), (e) and (f) and, as regards animal welfare, in Article 6(1), point (i)	4 204 999.96	4 204 999.96	4 204 999.96	4 204 999.96	4 204 999.96	N/A	21 024 999.80
29e	- Out of which for Article 74 linked to specific objectives in Article 6(1) points (d), (e) and (f)	2 550 000.00	2 550 000.00	2 550 000.00	2 550 000.00	2 550 000.00	N/A	12 750 000.00
30	Adjusted EAFRD Member State's allocations (Annex XI)	455 630 620.00	455 550 620.00	455 550 620.00	455 550 620.00	455 550 620.00	N/A	2 277 833 100.00
	Financial Year, minimum spending requirements under Regulation (EU) 2021/2115	2023	2024	2025	2026	2027	2028	Total
31	Reserved for LEADER (Article 92(1)) (minimum 5%) - percentage	6.16	6.16	6.16	6.16	6.16	N/A	6.16
32	Reserved for LEADER - amount	28 048 036.38	28 048 036.38	28 048 036.38	28 048 036.38	28 048 036.38	N/A	140 240 181.90
33	Reserved for environmental and climate-related objectives under EAFRD (Article 93) (minimum 35%) - Outermost regions excluded - percentage	47.32	47.33	47.33	47.33	47.33	N/A	47.33
34	Reserved for environmental and climate-related objectives under EAFRD - amount	185 692 180.33	185 692 180.30	185 692 180.30	185 692 180.30	185 692 180.30	N/A	928 460 901.53
35	- Out of which for Article 70	66 967 207.04	66 967 207.04	66 967 207.04	66 967 207.04	66 967 207.04	N/A	334 836 035.20
36	- Out of which for Article 71 (50%)	25 349 999.95	25 349 999.93	25 349 999.93	25 349 999.93	25 349 999.93	N/A	126 749 999.67
37	- Out of which for Article 72	10 064 000.00	10 064 000.00	10 064 000.00	10 064 000.00	10 064 000.00	N/A	50 320 000.00
38	- Out of which for Article 73 linked to specific objectives in Article 6(1) points (d), (e) and (f) and, as regards animal welfare, in Article 6(1), point (i)	50 860 586.95	50 860 586.96	50 860 586.96	50 860 586.96	50 860 586.96	N/A	254 302 934.79

38a	- Out of which for Article 74 linked to specific objectives in Article 6(1) points (d), (e) and (f)	32 450 386.39	32 450 386.37	32 450 386.37	32 450 386.37	32 450 386.37	N/A	162 251 931.87
39	Difference as compared to minimum amount	N/A	N/A	N/A	N/A	N/A	N/A	241 890 134.88
39a	To be reserved for young farmers (Annex XII) - (Article 95) (if only Direct Payments: annual amounts to be respected)	N/A	18 403 246.00	18 666 767.00	18 930 288.00	19 193 810.00	19 193 810.00	94 387 921.00
39b	Reserved for young farmers	26 315 625.00	26 315 625.00	26 315 625.00	26 315 625.00	26 315 625.00		131 578 125.00
40	Reserved for young farmers - needed to reach minimum requirements	18 403 246.00	18 666 767.00	18 930 288.00	19 193 810.00	19 193 810.00		94 387 921.00
41	- through Complementary income support for young farmers (under Direct Payments)	N/A						
42	"of which needed to reach minimum requirement" - basis for reverse ceiling	N/A						
43	- through investments by young farmers (weighted at 50%) (under Rural Development)	12 734 300.00	12 734 300.00	12 734 300.00	12 734 300.00	12 734 300.00	N/A	63 671 500.00
44	"of which needed to reach minimum requirement" - basis for reverse ceiling	8 905 448.97	9 032 968.47	9 160 487.98	9 288 007.97	9 288 007.97	N/A	45 674 921.36
45	- setting up of young farmers (under Rural Development)	13 581 325.00	13 581 325.00	13 581 325.00	13 581 325.00	13 581 325.00	N/A	67 906 625.00
46	"of which needed to reach minimum requirement" - basis for reverse ceiling	9 497 797.03	9 633 798.53	9 769 800.02	9 905 802.03	9 905 802.03	N/A	48 712 999.64
47	Minimum amount to be reserved for eco-schemes (Article 97)	N/A	174 610 384.75	176 806 394.25	179 002 403.75	181 198 413.25	159 948 413.25	871 566 009.25
48	Rebate (where relevant - optional for Member States)	N/A						
49	Annual amounts reserved for eco-schemes under Direct Payments	N/A	174 611 396.00	177 365 176.00	180 059 756.00	181 320 436.00	160 906 055.78	874 262 819.78
51	Total amount for eco-schemes	N/A	174 611 396.00	177 365 176.00	180 059 756.00	181 320 436.00	160 906 055.78	874 262 819.78
53	Amount reserved for redistributive payment (Article 29) - minimum 10% annually applied on row 17, unless derogation applies	N/A	69 844 154.00	70 722 558.00	71 600 962.00	72 479 366.00	63 999 662.82	348 646 702.82

Annex II

Total EAFRD contribution for each type of intervention and for technical assistance

Article 32(6)(b) of Regulation (EU) 2021/2116: Total EAFRD contribution to each type of intervention under Regulation (EU) 2021/2115 for the entire period		
		in EUR
01	Environmental, climate-related and other management commitments (Article 70)	390 638 907.63
02	Natural or other area-specific constraints (Article 71)	327 495 643.94
03	Area-specific disadvantages resulting from certain mandatory requirements (Article 72)	52 879 392.50
04	Investments, including investments in irrigation (Articles 73 and 74)	1 118 738 053.05
05	Setting up of young farmers and new farmers and rural business start-up (Article 75)	67 906 625.00
06	Risk management tools (Article 76)	54 791 634.00
07	Cooperation (Article 77)	164 813 507.95
08	Knowledge exchange and dissemination of information (Article 78)	31 208 101.90

Article 94 of Regulation (EU) 2021/2115: Total EAFRD contribution for Technical assistance for the entire period			
		in EUR	% EAFRD
		69 361 233.99	3.04505338815756

Annex III

Reverse financial ceilings

Table 1	
Financial ceilings for the total EAFRD expenditure for rural development for the entire period of the CAP Strategic Plan under Regulation (EU) 2021/2115, other than:	
	in EUR
LEADER (Article 92(2))	2 163 941 445.00
Interventions addressing environmental and climate-related specific objectives (Article 93(3))	1 591 262 333.33
Interventions under Article 70, Article 72, Article 73 and Article 74 insofar these interventions address the specific objectives set out in Article 6(1), points (d), (e), (f) and as regards animal welfare, in Article 6(1) point (i) and insofar these interventions are taken into account for a reduction of the eco-schemes ringfencing requirement (Article 97(11)) ¹	N/A
Interventions for the setting up of young farmers (Article 95(4)) ²	2 229 120 100.36
Investments by young farmers (Article 75(2) point (a), Article 95(5) and Article 73(4), second subparagraph, point (a)(ii)) ²	2 186 483 257.28

Table 2					
Financial ceilings per calendar year, for the total expenditure for types of intervention in the form of Direct Payments under Regulation (EU) 2021/2115 other than:					
	in EUR				
	Calendar year 2023	Calendar year 2024	Calendar year 2025	Calendar year 2026	Calendar year 2027
Complementary income support for young farmers (Article 95(3)) ³	N/A	N/A	N/A	N/A	N/A
Schemes for the climate, environment and animal welfare (Article 97(10))	N/A	N/A	551 504 992.55	558 268 701.81	480 022 828.75
Complementary redistributive income support for sustainability (Article 98(2))	628 774 974.10	636 680 608.30	644 586 242.50	652 491 876.70	575 991 876.70

¹ This reverse ceiling is only established in case of application of a reduction to the eco-schemes ringfencing provided for under Article 97(3) of Regulation (EU) 2021/2115. Otherwise, the row is not applicable.

² This reverse ceiling is only established in case the relevant EAFRD interventions are used for the generational renewal minimum amount ringfencing provided for under Article 95 of Regulation (EU) 2021/2115. Otherwise, the row is not applicable.

³ This reverse ceiling is only established in case complementary income support for young farmers interventions are used for the generational renewal minimum amount ringfencing provided for under Article 95 of Regulation (EU) 2021/2115. Otherwise, the row is not applicable.

Annex IV

Additional national financing provided within the scope of the CAP Strategic Plan

Rural development interventions under Regulation (EU) 2021/2115	
Intervention in the CAP Strategic Plan for which financing is granted	Budget (in EUR)

National financial assistance in the fruits and vegetables sector under Regulation (EU) 2021/2115					
	Calendar year 2023	Calendar year 2024	Calendar year 2025	Calendar year 2026	Calendar year 2027
Estimated amount of national financial assistance (in EUR) (Article 53)	0.00	0.00	0.00	0.00	0.00